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9 **UNITED STATES DISTRICT COURT**
10 **MIDDLE DISTRICT OF FLORIDA**
11 **ORLANDO DIVISION**

12 UNITED STATES OF AMERICA, EX
13 REL. BARBARA BERNIER;
14 BARBARA BERNIER; and, ESE LOVE,

15 Relator/Plaintiffs,

16 vs.

Case No.: 6:16-cv-00970-RBD-TBS

17 INFILAW CORPORATION;
18 CHARLOTTE SCHOOL OF LAW, LLC;
19 AMERICAN BAR ASSOCIATION, d/b/a
20 COUNCIL OF THE SECTION OF LEGAL
21 EDUCATION AND ADMISSIONS TO
22 THE BAR; and AMERICAN BAR
23 ASSOCIATION, d/b/a ACCREDITATION
24 COMMITTEE OF THE SECTION OF
25 LEGAL EDUCATION AND
26 ADMISSIONS TO THE BAR,

27 Defendants.

SECOND AMENDED COMPLAINT
JURY TRIAL DEMANDED

28 Relator, BARBARA BERNIER, on behalf of the UNITED STATES OF AMERICA, and
Plaintiffs, BARABRA BERNIER and ESE LOVE, sue Defendants, INFILAW
CORPORATION, CHARLOTTE SCHOOL OF LAW, and the AMERICAN BAR
ASSOCIATION, d/b/a COUNCIL OF THE SECTION OF LEGAL EDUCATION AND
ADMISSIONS TO THE BAR and ACCREDITATION COMMITTEE OF THE SECTION OF
LEGAL EDUCATION AND ADMISSIONS TO THE BAR, and alleges as follows:

1 **NATURE OF THE ACTION**

2 1. This is a *qui tam* action, pursuant to the False Claims Act (the “FCA”), 31 U.S.C.
3 § 3729, *et seq.*, to recover damages from false claims Defendants Infilaw and CSOL made to the
4 United States Department of Education (the “DOE”), in violation of Title IV of the Higher
5 Education Act (“HEA”), 20 U.S.C. §§ 1070, *et seq.*, to receive payment directly or indirectly
6 from the United States Department of the Treasury under the auspices of federal student aid
7 programs for law school students.

8 2. This is also an action for negligence, gross negligence, and fraud in the
9 inducement, based on common law.

10 **PARTIES**

11 3. Relator and Plaintiff, BARBARA BERNIER (“Bernier”), is *sui juris* and is an
12 adult citizen of the State of Florida. At all times material, Bernier was a Professor of Law at
13 CSOL, and is the original source of the allegations contained herein. CSOL hired Bernier as a
14 Professor of Law, effective January 1, 2013. Bernier originally earned tenure in 1996 at a
15 different law school, and such tenure was formalized at CSOL on May 5, 2014. At CSOL,
16 Bernier instructed law students in the following legal courses: Constitutional Law, First
17 Amendment, Property, International Comparative Law, and Ethics. In addition to working as a
18 law professor, CSOL required Bernier to directly engage in almost all CSOL departments,
19 including, but not limited to, CSOL’s Financial Aid and Admissions Departments. In doing so,
20 Bernier was privy to CSOL and Infilaw’s policies, procedures, and conduct for CSOL’s
21 financial aid and admissions practices that are not typically available to a law professor.

22 4. Bernier brings the FCA portion of this action on behalf of the UNITED STATES
23 OF AMERICA, pursuant to 31 U.S.C. § 3730(b). In addition, Bernier, in filing this action,
24 engaged in protected conduct, pursuant to 31 U.S.C. § 3730(h), because the allegations
25 contained herein are sufficient to support a reasonable conclusion that Infilaw and CSOL could
26 fear being reported to the federal government for fraud or sued in a *qui tam* action in federal
27 district court.
28

1 5. Plaintiff, ESE LOVE (“Love”), is *sui juris* and is an adult citizen of the State of
2 North Carolina. Love is a former employee of CSOL and also a former law student at CSOL.

3 6. Defendant, INFILAW CORPORATION (“Infilaw”), is a domestic corporation
4 organized under the laws of the State of Florida, with its principal place of business located in
5 Naples, Florida. At all times material, Infilaw’s managerial employees acted within the scopes
6 of their employment and knowingly furthered the conduct described herein, in prohibition of the
7 FCA.

8 7. Defendant, CHARLOTTE SCHOOL OF LAW (“CSOL”), is a foreign limited
9 liability company organized under the laws of the State of North Carolina. Upon information
10 and belief, CSOL has six members: (a) JAY CONISON, who is *sui juris* and is an adult citizen
11 of North Carolina; (b) SHIRLEY FULTON, who is *sui juris* and is an adult citizen of North
12 Carolina; (c) JAMES J. HANKS, JR., who is *sui juris* and is an adult citizen of the State of
13 Maryland; (d) INFILAW CORPORATION, who is a Florida corporation with its principal place
14 of business located in Florida; (e) CHIDI OGENE, who is *sui juris* and is an adult citizen of
15 North Carolina; and, (f) TOM WIPPMAN, who is *sui juris* and is an adult citizen of the State of
16 Illinois. At all times material, CSOL’s managerial employees acted within the scopes of their
17 employment and knowingly furthered the conduct described herein, in prohibition of the FCA.

18 8. Defendant, AMERICAN BAR ASSOCIATION (“ABA”), d/b/a COUNCIL OF
19 THE SECTION OF LEGAL EDUCATION AND ADMISSIONS TO THE BAR (“Council”), is
20 a foreign corporation organized under the laws of the State of Illinois, with its principal place of
21 business located in Illinois. The Council grants provisional and full accreditation to law schools
22 located in the United States, its territories, and possessions. The Council promulgates the
23 Standards and Rules of Procedure for Approval of Law Schools (the “Standards”) with which
24 law schools must comply in order to be ABA-approved. The Standards establish requirements
25 for providing a sound program of legal education. The law school approval process established
26 by the Council is designed to provide a careful and comprehensive evaluation of a law school
27 and its compliance with the Standards.

1 committed a tortious act in the State of Florida, or by causing injury to Bernier, a Florida citizen,
2 from an act or omission caused by the ABA outside of Florida, as alleged below.

3 **VENUE**

4 15. Venue is proper in this court, pursuant to 28 U.S.C. § 1391 and 31 U.S.C. § 3732,
5 because at least one of the Defendants reside in this judicial district, and certain acts proscribed
6 by 31 U.S.C. § 3729 occurred in this judicial district. Infilaw and CSOL have also already
7 consented to venue in this federal district by defending this action to date, without challenging
8 venue.

9 16. Venue is also proper in this court because the Defendants are subject to this
10 court's *in personam* jurisdiction in this judicial district, pursuant to 28 U.S.C. § 1391(b)(3).

11 **GENERAL FACTUAL ALLEGATIONS**

12 ***The Higher Education Act***

13 17. Under Title IV of the HEA, the federal government operates a number of
14 programs that disburse financial aid to students to help defray the costs of higher education.
15 These programs include the Federal Pell Grant, the Federal Family Educational Loan Program,
16 William D. Ford Federal Direct Loan Program, the Federal Perkins Loan, and the Graduate
17 PLUS Loan. Financial aid disbursed under these programs are only available to students who
18 attend qualifying schools.

19 18. Qualifying schools must enter into Program Participation Agreements (“PPAs”)
20 with the DOE, which such agreements certify that the qualifying school will adhere to certain
21 requirements of applicable federal statutes and regulations. Qualifying schools are required to
22 enter into the PPA initially, and then re-affirm their duties, obligations, and promises under the
23 PPA on an annual basis. Executing the PPA and agreeing to comply with applicable federal
24 statutes and regulations are prerequisites and are the *sine qua non* of federal funding for one
25 basic reason: if a qualifying school does not agree to comply with the federal statutes and
26 regulations thereunder, then the school will not receive federal student aid under Title IV of the
27 HEA.

1 19. Qualifying schools must also obtain accreditation from an approved accrediting
2 agency that is recognized by the Secretary of the DOE.

3 20. Under the HEA, accreditation means the status of public recognition that
4 an accrediting agency grants to an educational institution or program that meets the agency’s
5 standards and requirements. An accrediting agency means a legal entity, or that part of a legal
6 entity, that conducts accrediting activities through voluntary, non-Federal peer review and makes
7 decisions concerning the accreditation or pre-accreditation status of institutions, programs, or
8 both.

9 21. Since 1952, the ABA, through the Council, has voluntarily undertaken the duties
10 and obligations of a specialized accrediting agency under Title IV of the HEA for the field of
11 law. The DOE describes the scope of the Council’s accreditation powers as follows:

12 [T]he accreditation throughout the United States of programs in legal
13 education that lead to the first professional degree in law, including those
14 offered via distance education, as well as freestanding law schools
15 offering such programs. This recognition also extends to the
16 Accreditation Committee of the Section of Legal Education (Accreditation
17 Committee) for decisions involving continued accreditation (referred to by
the agency as “approval”) of law schools, including those offered via
distance education. Title IV Note: Only freestanding law schools may use
accreditation by this agency to establish eligibility to participate in Title
IV programs.

18 22. Becoming a qualifying school is significant, as it then allows law students
19 attending a qualifying school to finance 100% of their higher education from the federal
20 Government.

21 23. The HEA requires that, in the case of institutions that advertise job placement
22 rates as a means of attracting students to enroll in the institution, the institution will make
23 available to prospective students, at or before the time of application (a) the most recent
24 available data concerning employment statistics, graduation statistics and any other information
25 necessary to substantiate the truthfulness of the advertisements; and (b) relevant State licensing
26 requirements of the State in which such institution is located for any job for which the course of
27 instruction is designed to prepare such prospective students.

1 from law schools that were higher-ranked than Infilaw's three private law schools. Now, Infilaw
2 has little, if any, respect for academically accomplished faculty.

3 31. Infilaw recruited several Board members and Officers with significant
4 connections to high-levels of the American Bar Association, including Dennis Archer, the
5 former Chair of the ABA Counsel on Legal Education and former Chair of the ABA Task Force
6 for Student Financial Aid. Within the ABA, Archer had duties concerning accreditation and
7 financial reviews of law schools, including CSOL. Archer, at all times material, also sat on the
8 Board of Infilaw while conducting such duties, and currently sits on the Board of Infilaw.

9 32. Infilaw also recruited Joseph Harbaugh who sat on the ABA Task Force on the
10 Future of Legal Education, as well as Jay Conison, who sat on the ABA Section on Legal
11 Education and Admission to the Bar and the ABA Special Committee on Accreditation
12 Transparency.

13 33. Infilaw is self-described as "a consortium that includes an independent network of
14 ABA-approved law schools and companies that provide management solutions, new educational
15 programs, and pioneering, technology-driven course delivery to law schools and higher
16 education institutions nationally and internationally."

17 34. Infilaw describes its mission as "to establish the benchmark of inclusive
18 excellence in professional education for the 21st Century," which is allegedly supported by three
19 key pillars (a) centering on "serving the underserved," (b) providing an education that is
20 "student-outcome centered," and (c) graduating students who are "practice-ready."

21 35. As a marketing function and response for creating law programs that do not
22 specifically follow a traditional model, Infilaw asserts that its programs are allegedly
23 "disruptive" to legal education and law professors. Infilaw uses this "disruption" model to
24 describe its operating model as challenging that of long standing more highly-ranked law
25 schools. Under this umbrella of marketing, Infilaw focuses its alleged academic programs as
26 programs that immediately place its graduates into the stream of commerce. This model is
27 offered comparatively to traditional "theory only" programs, that allegedly do not prepare
28 graduates for immediate practice competencies.

1 36. Infilaw has several private investors, one of whom is the Sterling Partners, a
2 Chicago based venture capital firm with a portfolio valued at more than \$4 billion. Sterling
3 Partners holds several investments in the education and education management sectors.

4 37. Infilaw is interconnected with Sterling Partners through its Chief Executive
5 Officer, Rick Inatome, who also sits on the Board of Sterling Partners.

6 38. Sterling Partners' owns an 88% position in Infilaw, and states that it is "well
7 positioned to benefit from future liquidity opportunities as [Infilaw's] business continues to
8 grow." According to Sterling Partners, Infilaw enjoys 90+% job placement and bar passage
9 rates at each of its law schools. This representation, however, is grossly inaccurate for the
10 reasons alleged herein.

11 39. Infilaw owns three private, for-profit law schools: Florida Coastal School of Law,
12 located in Jacksonville, Florida; Arizona Summit School of Law, located in Phoenix, Arizona;
13 and, CSOL, located in Charlotte, North Carolina. Infilaw collectively refers to these three law
14 schools as the "Consortium of Law Schools."

15 40. Within Infilaw, employees informally refer to the corporate headquarters as
16 "Central Services," which provides a variety of services to the Consortium of Law Schools and
17 their employees, including marketing, information technology, management services,
18 educational design, human resources and employee benefit services.

19 41. The Consortium of Law Schools are not autonomous; each law school, including
20 CSOL, strictly adheres to Infilaw's policies and procedures. Infilaw executives are present at
21 every law school, including CSOL, as a "President," who have superior rank over the Dean of
22 each of the Consortium of Law Schools. Thus, Infilaw directly controls all significant financial
23 and managerial decisions at the Consortium of Law Schools. Within the past year, Infilaw
24 replaced all employees of the Financial Aid Department at CSOL with its own Infilaw
25 employees. This creates a conflict of interest between Infilaw employees and CSOL as to,
26 among other things, improper trust accounting for Title IV funds, as alleged below.

27 42. Infilaw's Consortium of Law Schools accepts applicants who not only represent
28 the lowest LSAT percentiles, but who also have amongst the lowest grade point averages

1 nationwide. Although the LSAT proposes to predict only likelihood of success in the first year
2 of law school, according to statistics from the Law School Admission Council (“LSAC”), the
3 lowest LSAT score ranges correlate more closely with bar exam failures.

4 43. Infilaw operates akin to a consulting firm. Many Infilaw employees, including
5 Adam Cota, the Vice President of Academics for the Consortium of Law Schools, have neither
6 educational nor legal training. Vice President Cota is tasked with designing law school
7 curriculum at the Consortium of Law Schools and is directed by Infilaw to purposefully differ
8 the curriculum from traditional programs at other law schools by restructuring credits earned and
9 by eliminating major topics from core classes. This results in non-transferable course credit,
10 creating an atmosphere where it became virtually impossible for CSOL law students to transfer
11 to other law schools after their first year of studies. On those occasions when CSOL students
12 did make an attempted transfer, Infilaw deployed a law school retention team, whose sole
13 purpose was to stop the transfer by offering significant financial incentives to the law students.

14 ***CSOL***

15 44. CSOL opened in 2006.

16 45. CSOL was an authorized educational institution by the State of North Carolina,
17 until North Carolina revoked its license to operate in August 2017. North Carolina revoked
18 CSOL’s license to operate because it could not demonstrate to North Carolina that it was
19 financially viable. CSOL was not financially viable because in December 2015, it became the
20 first accredited law school in the United States to be expelled from the federal student loan
21 program. CSOL was expelled from the federal student loan program due, in large part, to the
22 allegations herein that Bernier disclosed to the United States.

23 46. From 2007, CSOL grew to be the largest law school in the State of North
24 Carolina.

25 47. CSOL was ranked in the fourth-tier of all American law schools. Despite this
26 ranking, CSOL’s tuition was on par with many first-tier American law schools. Infilaw, at all
27 times material, set and adjusted what CSOL’s tuition amount would be.

1 48. CSOL tuition increased from \$30,000 in 2010 to more than \$41,000 in 2015. The
2 total cost per student at CSOL, considering living expenses, fees, and federal loan origination
3 costs was \$106,050 in 2010 and more than \$134,000 in 2015.

4 49. Approximately 90% of graduates from CSOL, conservatively, amassed more than
5 \$238,000 in student loan debt, each, based on a calculated full time of study for three years of
6 legal studies, with accrued interest at prevailing rates.

7 50. CSOL offered campus-based full-time and part-time juris doctor and master of
8 laws programs. CSOL also offered a certificate in paralegal studies program, as well as an
9 online corporate compliance certificate program.

10 51. CSOL received provisional accreditation from the ABA in 2008 and full
11 accreditation in June 2011.

12 52. The ABA performed a site inspection of CSOL in 2014.

13 53. CSOL law students, since 2011 when the school attained full accreditation
14 through the ABA, were eligible to obtain 100% financing from the federal government for their
15 entire legal education.

16 54. Within three months of becoming fully accredited and site-certified, CSOL Dean
17 Jay Conison instituted buy-outs of faculty and staff, which dramatically altered the nature of the
18 law school as it existed at the time when it achieved full accreditation from the ABA. During
19 the first buy-out, in January 2015, more than thirty employees left the law school. And during
20 the Summer 2015 and Spring 2016, CSOL bought out several more faculty members.

21 55. CSOL engaged in a pattern and practice of admitting academically unqualified
22 students, for the benefit of Infilaw, who had a financial interest in CSOL admitting as many
23 students as possible and obtaining as much federal financial aid under Title IV of the HEA as
24 possible, for the benefit of Infilaw's investors. After CSOL admitted its first class, Infilaw
25 began to demonstrate an intense drive to increase law student admissions and set aside known,
26 long-standing data from the LSAC, in favor of tripling and quadrupling the first year entering
27 class, even though the national pool of applicants was in sharp decline. Infilaw's acts were
28 financially motivated, rather than academically motivated and in the best interests of CSOL.

1 56. The average grade point averages and LSAT scores of incoming first year law
2 students at CSOL declined precipitously, while the number of first year students at CSOL
3 increased dramatically—all juxtaposed against a significant decline in the number of law student
4 applicants nationwide.

5 57. The CSOL Faculty Admissions Committee had very limited involvement in
6 admission decisions and was not involved in admissions decisions for academically
7 underqualified students. A single member of the faculty was assigned to review student
8 applications from a single LSAT score group.

9 58. Instead of using the LSAT as a predominant metric to measure law school
10 admission, CSOL instead used the “Alternative Admission Model Placement Law Exam”
11 (“AAMPLE”), which CSOL marketed as an LSAT admission “alternative.” In 2015, more than
12 70% of first year law students entering CSOL gained admission through AAMPLE.

13 59. Many candidates for admission at CSOL were academically unqualified and
14 would be improbable candidates for admission in most other law schools. The median LSAT
15 score for CSOL law students, for example, was 142, as reported by Infilaw and CSOL. This
16 score, however, is both deceptive and misleading, as it failed to acknowledge that since 2015,
17 the majority of CSOL’s student body gained admission to the law school via AAMPLE, and
18 thus, never took the LSAT.

19 60. CSOL engaged in generous incentives to prevent law students from taking the bar
20 exam if they appeared statistically unlikely to pass. In fact, one of CSOL’s primary goals was to
21 ensure that graduates were excluded from the group of “first time test takers” so that their Bar
22 exam statistics would never be counted for purposes of CSOL’s Bar passage rate.

23 61. The CSOL Dean’s Office even went so far as to telephone graduates the night
24 before the Bar exam to actively discourage them from taking the exam the next day. The CSOL
25 Dean’s Office offered compensation for the lost bar exam registration fees in the form of a
26 \$5,000 stipend, and an opportunity to study more intensively until the next administration of the
27 bar exam. If the graduate accepted the offer and opted not take the bar exam the next day, he or
28 she lost their status as a “first-time taker” because the graduate was already registered for the bar

1 exam. Thereafter, upon sitting for the exam the graduate becomes a “second-time taker,” and
2 their scores, passing or failing, were not required to be reported in the CSOL’s statistics under
3 ABA guidelines. This tactic allowed CSOL to manipulate its statistic for first time takers, and
4 the ultimate statistic reported to the public is misleading.

5 62. In addition to the foregoing, CSOL offered graduates a “residency” to study for
6 the bar exam. This allowed CSOL to report its recent graduates as employed. The CSOL
7 graduates that accepted the offers were placed in a specified area of the law school library to
8 “study,” and were characterized as employees of the library. CSOL librarians, however, were
9 instructed not to request these “employees” to perform any work. This tactic allowed CSOL to
10 manipulate its employment statistic for its recent graduates, and the ultimate statistic reported to
11 the public was misleading.

12 63. There was a marked decline of bar passage rates at Infilaw’s Consortium of Law
13 Schools from more than 75% to below 35% in North Carolina between 2010 and 2016. No
14 other American law school has had a similar decrease in bar passage. The passage rate for the
15 July 2015 North Carolina Bar Exam was 47% for CSOL first time takers, compared to a
16 statewide pass rate of 67.1% for the same group. The CSOL bar passage rate for the February
17 2016 North Carolina Bar Exam was 34.7%; 45.2% for the July 2017 North Carolina Bar Exam;
18 21.08% for the February 2017 North Carolina Bar Exam; and 34.04% for the July 2017 North
19 Carolina Bar Exam.

20 64. The bar passage rate at CSOL was in a declining trend for the last four years of its
21 existence.

22 65. CSOL, by intentionally manipulating the statistics for first time bar exam takers,
23 demonstrated an effort to avoid compliance with ABA Standard 301(a).

24 66. Bernier served a confidential written disclosure statement on the Government,
25 pursuant to 31 U.S.C. § 3730(b)(2), containing substantially all material evidence and
26 information that Bernier possesses related to the conduct described herein.

27 67. All general and statutory conditions precedent has either occurred or been waived
28 by operation of law.

COUNT I

**Presentment of False Claims in
Violation of 31 U.S.C. § 3729(a)(1)(A)
(Infilaw and CSOL)**

68. Bernier re-alleges and incorporates the allegations contained in paragraphs 3 through 67, as though fully set forth herein.

69. Good faith entry into a PPA is a condition of payment, and re-affirmation of its duties, obligations, and promises under the PPA upon CSOL's submission of certification of compliance on an annual basis was necessary for CSOL to receive federal student aid under Title IV of the HEA.

70. CSOL entered into an initial PPA with the DOE in exchange for distribution of federal financial aid under Title IV of the HEA.

71. Infilaw is a third-party service provider under the PPA, and controls financial aid at CSOL.

72. By entering into the PPA, CSOL, as an eligible institution within the meaning of the HEA, agreed that it would comply with all statutory provisions of or applicable to Title IV, all applicable regulatory provisions of Title IV, including the requirements set forth in 34 C.F.R. § Part 600 and 34 C.F.R. § Part 668, and the terms and provisions of the PPA.

73. Thereafter, CSOL failed to disclose noncompliance of material regulatory requirements under the ABA accreditation standards that the DOE expressly designated as a condition of payment on an annual basis under Title IV of the HEA.

74. CSOL impliedly certified with each annual re-certification of the PPA that it was in compliance with Title IV, and by doing so, presented false claims to the federal Government for payment of federal student aid monies on behalf of CSOL law students.

75. CSOL entered into the initial PPA with the DOE in Fall 2008/Spring 2009 under the guidance and control of Infilaw. Love completed the initial PPA on behalf of CSOL. At that time, Gene Clark was the Dean of CSOL. Love signed the PPA on behalf of CSOL for the Financial Aid staff. Clark executed the PPA on behalf of CSOL as the Dean and and Renee Hill executed same on behalf of CSOL as the Academic Dean.

1 all of the funds to its own bank accounts during each of these semesters effectively for use as a
2 slush fund for Infilaw's own purposes in the interim and while collecting interest on such funds
3 disbursed by the federal Government for the benefit of the CSOL law students.

4 83. Upon information and belief, Infilaw employees Scott Thompson (previous
5 Infilaw Chief Financial Officer), Chris Schmitz (Infilaw Finance employee), and Ted (last name
6 unknown, who was also a previous Infilaw Chief Financial Officer) authorized or caused to
7 authorize the transfer of trust funds from the CSOL bank account to the Infilaw bank account.

8 84. On one occasion, the Financial Aid Department staff, including Love, was
9 concerned that CSOL's bank account was so depleted that staff called Infilaw headquarters in
10 Florida, and were told that such moving of funds was the usual course of business for Infilaw.

11 85. There are two disbursements Federal Stafford Loan Program (\$10,141 per
12 semester-covered about 50% of the tuition and fees) and the Federal Direct Plus covered the
13 remainder of tuition and living expenses). When the DOE posted the federal funds to CSOL's
14 bank account, Infilaw immediately withdrew the funds from CSOL at each semester from Spring
15 2009 through Fall 2016 and transferred same to the Infilaw account, thus leaving insufficient
16 funds to disbursements to law students. In an effort to try to keep more funds in the CSOL
17 account, LaNaria Barnes who worked in the CSOL Financial Aid Office would repeatedly
18 attempt to low ball the projected amount of incoming funds to Infilaw, thus hoping to preserve
19 enough balance in the CSOL account to disburse some funds to law students.

20 86. In Fall 2016 Infilaw sought to change the disbursement schedule so that all of the
21 schools in the Consortium of Law Schools would disburse at the same time even though every
22 school started on a different date. Infilaw wanted to disburse ten (10) days before the beginning
23 of the semester because this gave Infilaw the opportunity to have earlier access to federal funds.

24 87. However, law students would have notice from the posting of that information by
25 the federal Government on their financial aid accounts. This action caused serious problems
26 because Infilaw used the federal funds for its own purposes and the Stafford loan was disbursed
27 ten days later. This delayed students' ability to have access to federal funds and caused panic
28 amongst both CSOL's Financial Aid Office staff, and CSOL's law students. In short, Infilaw,

1 not CSOL, had access to federal student aid funds, but students did not. Compounding matters
2 further, many students were so desperate for their federal fund disbursement that they were
3 sleeping in their own cars and without any means to obtain housing until disbursement of federal
4 funds.

5 ***Code of Conduct***

6 88. Under CSOL's initial PPA and with each re-certification of the PPA, CSOL
7 agreed to develop, publish, administer, and enforce a code of conduct with respect to loans
8 made, insured or guaranteed under Title IV and to inform its officers, employees, and agents
9 with responsibilities with respect to loans made, insured or guaranteed under Title IV.

10 89. Despite this obligation, CSOL failed to create or follow any a code of conduct as
11 required by Title IV of the HEA to prohibit conflicts of interest with the responsibilities of its
12 officers, employees, or agents with respect to Title IV financial aid. As a result, under the initial
13 PPA and recertifications of same, CSOL was not in compliance with Title IV of the HEA, but
14 received and continued to receive federal funds from 2012 through 2016.

15 ***Copyrighted Material***

16 90. Under CSOL's initial PPA and with each re-certification of the PPA, CSOL
17 agreed to implement a written plan to combat the unauthorized distribution of copyrighted
18 material by users of the law school's network.

19 91. Nonetheless, from every semester from Fall 2012 through Fall 2015, Infilaw and
20 CSOL, including Dean Kama Pierce and Dean Camille Davidson, instructed faculty and staff at
21 CSOL to openly violate copyright laws for course textbooks.

22 92. In 2013, Dean Davidson, at a faculty meeting, announced to Bernier and other
23 faculty members that each faculty member's program assistants should copy coursebooks.

24 93. As a result of denying CSOL law students their student loan disbursements in a
25 timely manner, students often started the semesters from Fall 2012 through Fall 2015 without
26 the funds required to purchase course materials and textbooks. In fact, many students did not
27 have text books for several weeks into each of these semesters, which placed them at a severe
28 disadvantage academically.

1 94. Infilaw and CSOL instructed the faculty and staff to photocopy and post copies of
2 needed chapters online. This was easily hundreds of pages of materials in the first week alone.

3 95. Compounding matters further, CSOL Dean Jay Conison cut the CSOL library
4 budget, disallowing any purchase of course textbooks.

5 96. Most law school libraries typically retain at least one or two copies of all course
6 books on hand and make them available for students. Any CSOL faculty, including Bernier, or
7 staff who pointed out this problem to CSOL were greeted by a response from Infilaw that they
8 were thinking outside of the “Infilaw culture,” which was a real threat to the person’s
9 employment future.

10 97. Infilaw and CSOL failed to disclose material violations of Title IV and its
11 implementing regulations, as well as the PPA and re-certifications, to the DOE. By presenting
12 claims to the federal Government without disclosing these violations, Infilaw and CSOL
13 impliedly certified compliance with Title IV, which made such representations misleading.

14 98. Infilaw and CSOL knowingly violated requirements under Title IV that they knew
15 were material to the DOE’s decision to disburse federal student aid to CSOL.

16 99. In performing the foregoing acts, Infilaw and CSOL knowingly defrauded the
17 federal Government by causing false claims to be presented to the DOE for payment or
18 approval, in violation of 31 U.S.C. § 3729, *et seq.*, when CSOL was not in compliance with the
19 PPA, nor the statutory and regulatory requirements of Title IV of the HEA.

20 100. As a result, Infilaw and CSOL caused the United States Department of the
21 Treasury to pay money to Infilaw and CSOL based upon CSOL’s material representations of
22 compliance under Title IV of the HEA.

23 101. Infilaw, through CSOL, wrongfully received federal student aid monies under
24 Title IV of the HEA from the DOE.

25 102. Infilaw and CSOL made fraudulent claims with knowledge that such claims
26 would be tied to an increase in funds to Infilaw and CSOL under Title IV of the HEA.

1 103. By entering into the PPA, and impliedly re-affirming its statutory and regulatory
2 duties, obligations, and promises to the DOE on an annual basis, CSOL is required to return any
3 Title IV funds to the DOE, along with interest and any special costs incurred by the DOE.

4 104. The United States Department of the Treasury would not have made the decision
5 to distribute federal funding to CSOL based upon Infilaw and CSOL's material noncompliance
6 with the fiduciary, code of conduct, and copyrighted materials obligations of the PPA. In fact,
7 once the federal Government became aware of Infilaw and CSOL's noncompliance with these
8 issues, the DOE ultimately terminated distribution of Title IV funds to CSOL in December 2016.

9 105. In December 2016, the DOE found that CSOL was out of compliance with ABA
10 standards and that the noncompliance was both "substantial" and "persistent." The DOE went
11 on to find that CSOL made "substantial misrepresentations" regarding the nature of its academic
12 programs.

13 106. As a direct and proximate cause of Infilaw and CSOL's false claims to the federal
14 Government, the United States Department of the Treasury, with respect to CSOL, directly or
15 indirectly paid federal funds that it was not obligated to pay, for noncompliance with the PPA.

16 107. All fraudulent claims presented to the federal Government by Infilaw and CSOL
17 are subject to a civil fine under 31 U.S.C. § 3729(a).

18 108. The federal Government is entitled to the full value of the fraudulent and false
19 claims that Infilaw and CSOL presented for payment.

20 **WHEREFORE**, Relator, BARBARA BERNIER, on behalf of the UNITED STATES
21 OF AMERICA, demands judgment against Defendants, INFILAW CORPORATION and
22 CHARLOTTE SCHOOL OF LAW, and respectfully requests that the court enter judgment in
23 favor of the United States in an amount equal to three times the amount of damages the federal
24 government has sustained because of Infilaw and CSOL's actions, pursuant to 31 U.S.C. §
25 3729(a); statutory civil penalties for each violation, pursuant to 31 U.S.C. § 3729(a); that Bernier
26 be awarded reasonable attorneys' fees and costs, pursuant to 31 U.S.C. § 3730(d); that Bernier
27 be awarded with the applicable percentage of award, pursuant to 31 U.S.C. § 3730(d); that
28

1 Bernier and the United States be awarded with pre-judgment and post-judgment interest; and
2 any such further relief as the court deems just and proper.

3 **COUNT II**
4 **False Record or Statement in**
5 **Violation of the False Claims Act, 31 U.S.C. § 3729(a)(1)(B)**
6 **(Infilaw and CSOL)**

7 109. Bernier re-alleges and incorporates the allegations contained in paragraphs 3
8 through 67 and paragraphs 75 through 96, as though fully set forth herein.

9 110. CSOL entered into the initial PPA agreement with the DOE with deliberate
10 ignorance or reckless disregard for its statutory and regulatory duties and obligations under Title
11 IV. CSOL also impliedly certified to the federal Government on an annual basis that it was in
12 compliance with its statutory and regulatory obligations under Title IV.

13 111. Infilaw and CSOL then, thereafter, intended to use the initial PPA and re-
14 certifications of same to submit false claims for payment. All subsequent claims made by
15 Infilaw and CSOL to the United States Department of Education incident to the initial PPA were
16 poisoned by deliberate ignorance and reckless disregard underlying the PPA and annual re-
17 certifications.

18 112. Infilaw and CSOL failed to disclose material violations of Title IV alleged above
19 and its implementing regulations, as well as the PPA and re-certifications, to the DOE. By
20 making claims to the Government without disclosing these violations, Infilaw and CSOL
21 impliedly certified compliance with Title IV, which made such representations misleading.

22 113. Infilaw and CSOL knowingly violated requirements under Title IV that they knew
23 were material to the DOE's decision to disburse federal student aid to CSOL.

24 114. The initial PPA is a false record or statement, within the meaning of 31 U.S.C. §
25 3729(a)(1)(B), and each re-certification of the PPA, including the most recent certification in
26 2015, is a false record or statement

27 115. Infilaw and CSOL caused the initial PPA to be submitted to the DOE, in order to
28 receive financial aid subsidies from the federal Government.

1 was not and is not required to undertake a legal duty for prospective law students to vouch for
2 the credibility and competency of a law school, but it has voluntarily done so since 1952.

3 122. The ABA, through the Council and Accreditation Committee, voluntarily
4 undertook and assumed a legal duty on behalf of prospective faculty members of accredited law
5 schools, including Bernier, to certify the competency, authority, and credibility of CSOL to
6 provide legal education commensurate with the obligations set forth in Title IV of the HEA and
7 as the competency of CSOL as an institution of higher learning. More specifically, the ABA
8 was not and is not required to undertake a legal duty for prospective faculty members to vouch
9 for the credibility and competency of a law school, but it has voluntarily done so since 1952.

10 123. The ABA, through the Council and Accreditation Committee, breached the duties
11 owed to Love and Bernier by failing to ensure that CSOL was in full compliance with the
12 Standards to achieve full accreditation.

13 124. The ABA, in failing to enforce and ensure that CSOL was in compliance with the
14 Standards failed to act as a reasonable accreditor, recognized by the DOE for purposes of
15 ensuring compliance with Title IV of the HEA.

16 125. The ABA was the direct cause of Love's damages because Love opted to enroll at
17 CSOL based upon the ABA's certification to prospective law students that CSOL had achieved
18 and was in full compliance with the Standards when, in fact, CSOL was not in full compliance
19 or substantial compliance with the Standards when Love enrolled at CSOL.

20 126. The ABA was the proximate cause of Love's damages because it was foreseeable
21 that Love would be damaged if the ABA failed to ensure that CSOL was in full or substantial
22 compliance with the Standards because Love would not have enrolled in CSOL had she known
23 that CSOL was not in full or substantial compliance with the Standards.

24 127. The ABA was the direct cause of Bernier's damages because Bernier voluntarily
25 resigned from a tenured professorship at another law school to join CSOL based on the ABA's
26 representation to the public, including Bernier, that CSOL had achieved and was in full
27 compliance with the Standards when, in fact, CSOL was not in full compliance or substantial
28 compliance with the Standards when Bernier joined CSOL as a faculty member.

1 128. The ABA was the proximate cause of Bernier’s damages because it was
2 foreseeable that Bernier would be damaged if the ABA failed to ensure that CSOL was in full or
3 substantial compliance with the Standards because Bernier would not have resigned from a
4 tenured professorship at another law school to join CSOL had she known that CSOL was not in
5 full or substantial compliance with the Standards. No tenured professor would reasonably give
6 up tenure at any law school in order to join a law that was not actually in full or substantial
7 compliance with the Standards.

8 129. Love was damaged by virtue of the conduct alleged herein because she has
9 amassed more than \$350,000.00 in non-dischargeable law school debt from CSOL, who the
10 ABA, through the Council and Accreditation Committee, knew or should have known was not
11 fully compliant with the standards to achieve full law school accreditation. Nonetheless, the
12 ABA awarded such accreditation anyway, and repeatedly ignored non-compliance issues with
13 Title IV of the HEA by CSOL.

14 130. Bernier was damaged by virtue of the conduct alleged herein because she resigned
15 from a tenured professorship from another law school to join CSOL and did so because of the
16 ABA’s decision to represent to prospective faculty, like Bernier, that CSOL had achieved and
17 was in compliance with the standards of Title IV of the HEA to achieve full accreditation by the
18 ABA. The ABA repeatedly ignored non-compliance issues with Title IV of the HEA by CSOL
19 and caused faculty members damaged who voluntarily left other professorships to join CSOL,
20 based on the full accreditation awarded by the ABA.

21 **WHEREFORE**, Relator/Plaintiff, BARBARA BERNIER, and Plaintiff, ESE LOVE,
22 demand judgment against Defendants, AMERICAN BAR ASSOCIATION, d/b/a COUNCIL
23 OF THE SECTION OF LEGAL EDUCATION AND ADMISSIONS TO THE BAR and
24 ACCREDITATION COMMITTEE OF THE SECTION OF LEGAL EDUCATION AND
25 ADMISSIONS TO THE BAR, and respectfully request that the court award general,
26 compensatory, and/or actual damages, and any such further relief as the court deems just and
27 proper.
28

COUNT IV
Gross Negligence
(Infilaw and CSOL)

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3 131. Bernier re-alleges and incorporates the allegations contained in paragraphs 3
4 through 67, paragraphs 75 through 96, and paragraphs 122, 123, 124, 127, 128, and 130, as
5 though fully set forth herein.

6 132. The foregoing allegations consists of circumstances that together constitute an
7 imminent or clear and present danger amounting more than the normal peril. In short, Infilaw
8 and CSOL were motivated by profits, not students, and created an atmosphere where the value
9 and quality of legal education was replaced by a rote quantitative analysis to increase the student
10 population to collect federal funds from the DOE.

11 133. In addition, Infilaw and CSOL recruited Bernier and other faculty members solely
12 for their credentials, in order to “sell” those credentials to convince prospective students to
13 attend CSOL and apply for and receive federal funds for Infilaw and CSOL.

14 134. Infilaw and CSOL knew that CSOL was not in compliance with the initial PPA
15 and was not in compliance with any of the certifications of the PPA.

16 135. Infilaw and CSOL also knew that CSOL was not in full or substantial compliance
17 with the Standards when it actively recruited Bernier and tricked her into relinquishing her prior
18 tenured position as a law professor, in favor of joining CSOL.

19 136. Infilaw and CSOL had a chargeable knowledge or awareness of the imminent
20 danger because CSOL, as directed by Infilaw, repeatedly reduced the minimum GPA

21 **WHEREFORE**, Plaintiff, BARBARA BERNIER, demands judgment against
22 Defendants, INFILAW CORPORATION and CHARLOTTE SCHOOL OF LAW, and
23 respectfully requests that the court award general, compensatory, and/or actual damages, as well
24 as punitive damages, and any such further relief as the court deems just and proper.

COUNT V
Fraudulent Inducement
(Infilaw and CSOL)

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3 137. Bernier and Love re-allege and incorporate the allegations contained in
4 paragraphs 3 through 67 and paragraphs 75 through 96, as though fully set forth herein.

5 138. Infilaw and CSOL actively recruited Bernier for a professorship at CSOL in late
6 2011/early 2012. Specifically, Dean Camille Davidson, Dean Spriggs, and Dennis Stone
7 actively recruited Bernier because of her significant professorship credentials and several ABA
8 accredited law schools.

9 139. Through Bernier, Infilaw and CSOL told Bernier that CSOL wanted to “deepen”
10 its bench and that Bernier’s credentials would further that purpose.

11 140. During negotiations to convince Bernier to join CSOL as a faculty member,
12 Infilaw and CSOL misrepresented a material fact to Bernier by representing that CSOL was in
13 full or substantial compliance with the Standards and was, by extension, a fully accredited law
14 school.

15 141. Infilaw and CSOL knew or should have known of the falsity of the representation
16 of material fact because it knew that it was not actually in compliance with the Standards, more
17 specifically Standard 205(b), Standard 301(a), and Standard 501(b).

18 142. Infilaw and CSOL intended that the representation of full ABA accreditation
19 induce Bernier to voluntarily resign and relinquish her prior position as a full-time tenured
20 professor at a different law school.

21 143. Ultimately, CSOL presented Bernier with an employment contract on March 20,
22 2012, which Bernier accepted and entered into based on the representations made by Infilaw and
23 CSOL with respect to her ability to gain tenure at CSOL in exchange for relinquishing tenure at
24 the previously law school where she was employed.

25 144. As stated in the employment contract, CSOL represented to Bernier that it viewed
26 her as a “primary contributor” to CSOL and the Infilaw Consortium of Schools’ growth,
27 development, and success. Bernier later learned that she was one of very few faculty members
28 recruited by Infilaw and CSOL with any significant teaching experience at a law school.

*Relator/Plaintiff Barbara Bernier
and Plaintiff Ese Love*

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on May 7, 2018, pursuant to Fed. R. Civ. P. 5(d)(3), I filed the foregoing document electronically with this court's CM/ECF system, which will serve an electronic copy of the foregoing document on the following counsel of record in this proceeding:

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/s/ Coleman Watson

Coleman W. Watson, Esq.



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UNITED STATES DEPARTMENT OF EDUCATION

FEDERAL STUDENT AID SCHOOL ELIGIBILITY CHANNEL

PROGRAM PARTICIPATION AGREEMENT

Effective Date of Approval: The date on which this Agreement is signed on behalf of the Secretary of Education

Approval Expiration Date: **June 30, 2015**

Reapplication Date: **March 31, 2015**

Name of Institution: **Charlotte School of Law**

Address of Institution: **2145 Suttle Avenue
Charlotte, NC 28208-2816**

OPE ID Number: **04143500**

DUNS Number: **175620124**

Taxpayer Identification Number (TIN): **510601574**

The execution of this Agreement by the Institution and the Secretary is a prerequisite to the Institution's initial or continued participation in any Title IV, HEA Program.

The postsecondary educational institution listed above, referred to hereafter as the "Institution," and the United States Secretary of Education, referred to hereafter as the "Secretary," agree that the Institution may participate in those student financial assistance programs authorized by Title IV of the Higher Education Act of 1965, as amended (Title IV, HEA Programs) indicated under this Agreement and further agrees that such participation is subject to the terms and conditions set forth in this Agreement. As used in this Agreement, the term "Department" refers to the U.S. Department of Education.

SCOPE OF COVERAGE

This Agreement applies to all locations of the Institution as stated on the most current ELIGIBILITY AND CERTIFICATION APPROVAL REPORT issued by the Department. This Agreement covers the Institution's eligibility to participate in each of the following listed Title IV, HEA programs, and incorporates by reference the regulations cited.

- **FEDERAL FAMILY EDUCATION LOAN PROGRAM**, 20 U.S.C. §§ 1071 *et seq.*; 34 C.F.R. Part 682.
- **FEDERAL DIRECT STUDENT LOAN PROGRAM**, 20 U.S.C. §§ 1087a *et seq.*; 34 C.F.R. Part 685.
- **FEDERAL PERKINS LOAN PROGRAM**, 20 U.S.C. §§ 1087aa *et seq.*; 34 C.F.R. Part 674.
- **FEDERAL WORK-STUDY PROGRAM**, 42 U.S.C. §§ 2751 *et seq.*; 34 C.F.R. Part 675.

GENERAL TERMS AND CONDITIONS

1. The Institution understands and agrees that it is subject to and will comply with the program statutes and implementing regulations for institutional eligibility as set forth in 34 C.F.R. Part 600 and for each Title IV, HEA program in which it participates, as well as the general provisions set forth in Part F and Part G of Title IV of the HEA, and the Student Assistance General Provisions regulations set forth in 34 C.F.R. Part 668.
The recitation of any portion of the statute or regulations in this Agreement does not limit the Institution's obligation to comply with other applicable statutes and regulations.
2.
 - a. The Institution certifies that on the date it signs this Agreement, it has a drug abuse prevention program in operation that it has determined is accessible to any officer, employee, or student at the Institution.
 - b. The Institution certifies that on the date it signs this Agreement, it is in compliance with the disclosure requirements of Section 485(f) of the HEA (Campus Security Policy and Campus Crime Statistics).
3. The Institution agrees to comply with --
 - a. Title VI of the Civil Rights Act of 1964, as amended, and the implementing regulations, 34 C.F.R. Parts 100 and 101 (barring discrimination on the basis of race, color or national origin);
 - b. Title IX of the Education Amendments of 1972 and the implementing regulations, 34 C.F.R. Part 106 (barring discrimination on the basis of sex);
 - c. The Family Educational Rights and Privacy Act of 1974 and the implementing regulations, 34 C.F.R. Part 99;
 - d. Section 504 of the Rehabilitation Act of 1973 and the implementing regulations, 34 C.F.R. Part 104 (barring discrimination on the basis of physical handicap); and
 - e. The Age Discrimination Act of 1975 and the implementing regulations, 34 C.F.R. Part 110.
 - f. The Standards for Safeguarding Customer Information, 16 C.F.R. Part 314, issued by the Federal Trade Commission (FTC), as required by the Gramm-Leach-Bliley (GLB) Act, P.L. 106-102. These Standards are intended to ensure the security and confidentiality of customer records and information. The Secretary considers any breach to the security of student records and information as a demonstration of a potential lack of administrative capability as stated in 34 C.F.R. 668.16(c). Institutions are strongly encouraged to inform its students and the Department of any such breaches.
4. The Institution acknowledges that 34 C.F.R. Parts 602 and 667 require accrediting agencies, State regulatory bodies, and the Secretary to share information about institutions. The Institution agrees that the Secretary, any accrediting agency recognized by the Secretary, and any State regulatory body may

5. The Institution acknowledges that the HEA prohibits the Secretary from recognizing the accreditation of any institution of higher education unless that institution agrees to submit any dispute involving the final denial, withdrawal, or termination of accreditation to initial arbitration prior to any other legal action.

SELECTED PROVISIONS FROM GENERAL PROVISIONS REGULATIONS, 34 C.F.R. PART 668.14

An institution's program participation agreement applies to each branch campus and other location of the institution that meets the applicable requirements of this part unless otherwise specified by the Secretary.

(b) By entering into a program participation agreement, an institution agrees that--

(1) It will comply with all statutory provisions of or applicable to Title IV of the HEA, all applicable regulatory provisions prescribed under that statutory authority, and all applicable special arrangements, agreements, and limitations entered into under the authority of statutes applicable to Title IV of the HEA, including the requirement that the institution will use funds it receives under any Title IV, HEA program and any interest or other earnings thereon, solely for the purposes specified in and in accordance with that program;

(2) As a fiduciary responsible for administering Federal funds, if the institution is permitted to request funds under a Title IV, HEA program advance payment method, the institution will time its requests for funds under the program to meet the institution's immediate Title IV, HEA program needs;

(3) It will not request from or charge any student a fee for processing or handling any application, form, or data required to determine a student's eligibility for, and amount of, Title IV, HEA program assistance;

(4) It will establish and maintain such administrative and fiscal procedures and records as may be necessary to ensure proper and efficient administration of funds received from the Secretary or from students under the Title IV, HEA programs, together with assurances that the institution will provide, upon request and in a timely manner, information relating to the administrative capability and financial responsibility of the institution to--

(i) The Secretary;

(ii) A guaranty agency, as defined in 34 CFR part 682, that guarantees loans made under the Federal Stafford Loan and Federal PLUS programs for attendance at the institution or any of the institution's branch campuses or other locations;

(iii) The nationally recognized accrediting agency that accredits or preaccredits the institution or any of the institution's branch campuses, other locations, or educational programs;

(iv) The State agency that legally authorizes the institution and any branch campus or other location of the institution to provide postsecondary education; and

(v) In the case of a public postsecondary vocational educational institution that is approved by a State agency recognized for the approval of public postsecondary vocational education, that State agency;

(5) It will comply with the provisions of § 668.15 relating to factors of financial responsibility;

(6) It will comply with the provisions of § 668.16 relating to standards of administrative capability;

(7) It will submit reports to the Secretary and, in the case of an institution participating in the Federal Stafford Loan, Federal PLUS, or the Federal Perkins Loan Program, to holders of loans made to the institution's students under that program at such times and containing such information as the Secretary may reasonably require to carry out the purpose of the Title IV, HEA programs;

(8) It will not provide any statement to any student or certification to any lender in the case of an FFEL Program loan, or origination record to the Secretary in the case of a Direct Loan Program loan that qualifies the student or parent for a loan or loans in excess of the amount that the student or parent is eligible to borrow in accordance with sections 425(a), 428(a)(2), 428(b)(1)(A) and (B), 428B, 428H and 455(a) of the HEA;

(9) It will comply with the requirements of Subpart D of this part concerning institutional and financial assistance information for students and prospective students;

(10) In the case of an institution that advertises job placement rates as a means of attracting students to enroll in the institution, it will make available to prospective students, at or before the time that those students apply for enrollment--

(i) The most recent available data concerning employment statistics, graduation statistics, and any other information necessary to substantiate the truthfulness of the advertisements; and

(ii) Relevant State licensing requirements of the State in which the institution is located for any job for which an educational program offered by the institution is designed to prepare those prospective students;

(11) In the case of an institution participating in the FFEL Program, the institution will inform all eligible borrowers, as defined in 34 CFR part 682, enrolled in the institution about the availability and eligibility of those borrowers for State grant assistance from the State in which the institution is located, and will inform borrowers from another State of the source for further information concerning State grant assistance from that State;

(12) It will provide the certifications described in paragraph (c) of this section;

(13) In the case of an institution whose students receive financial assistance pursuant to section 484(d) of the HEA, the institution will make available to those students a program proven successful in assisting students in obtaining the recognized equivalent of a high school diploma;

(14) It will not deny any form of Federal financial aid to any eligible student solely on the grounds that the student is participating in a program of study abroad approved for credit by the institution;

(15) (i) Except as provided under paragraph (b)(15)(ii) of this section, the institution will use a default management plan approved by the Secretary with regard to its administration of the FFEL or Direct Loan programs, or both for at least the first two years of its participation in those programs, if the institution --

(A) Is participating in the FFEL or Direct Loan programs for the first time; or

(B) Is an institution that has undergone a change of ownership that results in a change in control and is participating in the FFEL or Direct Loan programs.

(ii) The institution does not have to use an approved default management plan if --

(A) The institution, including its main campus and any branch campus, does not have a cohort default rate in excess of 10 percent; and

(B) The owner of the institution does not own and has not owned any other institution that had a cohort default rate in excess of 10 percent while that owner owned the institution.

(16) For a proprietary institution, the institution will derive at least 10 percent of its revenues for each fiscal year from sources other than Title IV, HEA program funds, as provided in § 668.28(a) and (b), or be subject to sanctions described in § 668.28(c);

(17) The Secretary, guaranty agencies and lenders as defined in 34 CFR part 682, nationally recognized accrediting agencies, the Secretary of Veterans Affairs, State agencies recognized under 34 CFR part 603 for the approval of public postsecondary vocational education, and State agencies that legally authorize institutions and branch campuses or other locations of institutions to provide postsecondary education, have the authority to share with each other any information pertaining to the institution's eligibility for or participation in the Title IV, HEA programs or any information on fraud and abuse;

(18) It will not knowingly --

(i) Employ in a capacity that involves the administration of the Title IV, HEA programs or the receipt of funds under those programs, an individual who has been convicted of, or has pled *nolo contendere* or guilty to, a crime involving the acquisition, use, or expenditure of Federal, State, or local government funds, or has been administratively or judicially determined to have committed fraud or any other material violation of law involving Federal, State, or local government funds;

(ii) Contract with an institution or third-party servicer that has been terminated under section 432 of the HEA for a reason involving the acquisition, use, or expenditure of Federal, State, or local government funds, or that has been administratively or judicially determined to have committed fraud or any other material violation of law involving Federal, State, or local government funds; or

(iii) Contract with or employ any individual, agency, or organization that has been, or whose officers or employees have been--

(A) Convicted of, or pled *nolo contendere* or guilty to, a crime involving the acquisition, use, or expenditure of Federal, State, or local government funds; or

(B) Administratively or judicially determined to have committed fraud or any other material violation of law involving Federal, State, or local government funds;

(19) It will complete, in a timely manner and to the satisfaction of the Secretary, surveys conducted as a part of the Integrated Postsecondary Education Data System (IPEDS) or any other Federal collection effort, as designated by the Secretary, regarding data on postsecondary institutions;

(20) In the case of an institution that is co-educational and has an intercollegiate athletic program, it will comply with the provisions of § 668.48;

(21) It will not impose any penalty, including, but not limited to, the assessment of late fees, the denial of access to classes, libraries, or other institutional facilities, or the requirement that the student borrow additional funds for which interest or other charges are assessed, on any student because of the student's inability to meet his or her financial obligations to the institution as a result of the delayed disbursement of the proceeds of a Title IV, HEA program loan due to compliance with statutory and regulatory requirements of or applicable to the Title IV, HEA programs, or delays attributable to the institution;

(22)(i) It will not provide any commission, bonus, or other incentive payment based directly or indirectly upon success in securing enrollments or financial aid to any person or entity engaged in any student recruiting or admission activities or in making decisions regarding the awarding of Title IV, HEA program funds, except that this limitation does not apply to the recruitment of foreign students residing in foreign countries who are not eligible to receive Title IV, HEA program funds.

(ii) Activities and arrangements that an institution may carry out without violating the provisions of (b)(22)(i) of this section include, but are not limited to:

(A) The payment of fixed compensation, such as a fixed annual salary or a fixed hourly wage, as long as that compensation is not adjusted up or down more than twice during any twelve month period, and any adjustment is not based solely on the number of students recruited, admitted, enrolled, or awarded financial aid. For this purpose, an increase in fixed compensation resulting from a cost of living increase that is paid to all or substantially all full-time employees is not considered an adjustment.

(B) Compensation to recruiters based upon their recruitment of students who enroll only in programs that are not eligible for Title IV, HEA program funds.

(C) Compensation to recruiters who arrange contracts between the institution and an employer under which the employer's employees enroll in the institution, and the employer pays, directly or by reimbursement, 50 percent or more of the tuition and fees charged to its employees; provided that the compensation is not based upon the number of employees who enroll in the institution, or the revenue they generate, and the recruiters have no contact with the employees.

(D) Compensation paid as part of a profit-sharing or bonus plan, as long as those payments are substantially the same amount or the same percentage of salary or wages, and made to all or substantially all of the institution's full-time professional and administrative staff. Such payments can be limited to all, or substantially all of the full-time employees at one or more organizational level at the institution, except that an organizational level may not consist predominantly of recruiters, admissions staff, or financial aid staff.

(E) Compensation that is based upon students successfully completing their educational programs, or one academic year of their educational programs, whichever is shorter. For this purpose, successful completion of an academic year means that the student has earned at least 24 semester or trimester credit hours or 36 quarter credit hours, or has successfully completed at least 900 clock hours of instruction at the institution.

(F) Compensation paid to employees who perform clerical "pre-enrollment" activities, such as answering telephone calls, referring inquiries, or distributing institutional materials.

(G) Compensation to managerial or supervisory employees who do not directly manage or supervise

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employees who are directly involved in recruiting or admissions activities, or the awarding of Title IV, HEA program funds.

(H) The awarding of token gifts to the institution's students or alumni, provided that the gifts are not in the form of money, no more than one gift is provided annually to an individual, and the cost of the gift is not more than \$100.

(I) Profit distributions proportionately based upon an individual's ownership interest in the institution.

(J) Compensation paid for Internet-based recruitment and admission activities that provide information about the institution to prospective students, refer prospective students to the institution, or permit prospective students to apply for admission on-line.

(K) Payments to third parties, including tuition sharing arrangements, that deliver various services to the institution, provided that none of the services involve recruiting or admission activities, or the awarding of Title IV, HEA program funds.

(L) Payments to third parties, including tuition sharing arrangements, that deliver various services to the institution, even if one of the services involves recruiting or admission activities or the awarding of Title IV, HEA program funds, provided that the individuals performing the recruitment or admission activities, or the awarding of Title IV, HEA program funds, are not compensated in a manner that would be impermissible under paragraph (b)(22) of this section.

(23) It will meet the requirements established pursuant to Part H of Title IV of the HEA by the Secretary and nationally recognized accrediting agencies;

(24) It will comply with the requirements of § 668.22;

(25) It is liable for all--

(i) Improperly spent or unspent funds received under the Title IV, HEA programs, including any funds administered by a third-party servicer; and

(ii) Returns any title IV, HEA program funds that the institution or its servicer may be required to make;

(26) If the stated objectives of an educational program of the institution are to prepare a student for gainful employment in a recognized occupation, the institution will--

(i) Demonstrate a reasonable relationship between the length of the program and entry level requirements for the recognized occupation for which the program prepares the student. The Secretary considers the relationship to be reasonable if the number of clock hours provided in the program does not exceed by more than 50 percent the minimum number of clock hours required for training in the recognized occupation for which the program prepares the student, as established by the State in which the program is offered, if the State has established such a requirement, or as established by any Federal agency; and

(ii) Establish the need for the training for the student to obtain employment in the recognized occupation for which the program prepares the student.

(27) In the case of an institution participating in a Title IV, HEA loan program, the institution --

(i) Will develop, publish, administer, and enforce a code of conduct with respect to loans made, insured or guaranteed under the Title IV, HEA loan programs in accordance with 34 CFR 601.21; and

(ii) Must inform its officers, employees, and agents with responsibilities with respect to loans made, insured or guaranteed under the Title IV, HEA loan programs annually of the provisions of the code required under paragraph (b)(27) of this section;

(28) For any year in which the institution has a preferred lender arrangement (as defined in 34 CFR 601.2(b)), it will at least annually compile, maintain, and make available for students attending the institution, and the families of such students, a list in print or other medium, of the specific lenders for loans made, insured, or guaranteed under Title IV, of the HEA or private education loans that the institution recommends, promotes, or endorses in accordance with such preferred lender arrangement. In making such a list, the institution must comply with the requirements in 34 CFR 682.212(h) and 34 CFR 601.10;

(29) (i) It will, upon the request of an enrolled or admitted student who is an applicant for a private education loan (as defined in 34 CFR part 601.2(b)), provide to the applicant the self-certification form required under 34 CFR 601.11(d) and the information required to complete the form, to the extent the

institution possesses such information, including --

(A) The applicant's cost of attendance at the institution, as determined by the institution under part F of Title IV, of the HEA;

(B) The applicant's estimated financial assistance, including amounts of financial assistance used to replace the expected family contribution as determined by the institution in accordance with Title IV, for students who have completed the Free Application for Federal Student Aid; and

(C) The difference between the amounts under paragraphs (b)(29)(i)(A) and (29)(i)(B) of this section, as applicable.

(ii) It will, upon the request of the applicant, discuss with the applicant the availability of Federal, State, and institutional student financial aid;

(30) The institution --

(i) Has developed and implemented written plans to effectively combat the unauthorized distribution of copyrighted material by users of the institution's network, without unduly interfering with educational and research use of the network, that include --

(A) The use of one or more technology-based deterrents;

(B) Mechanisms for educating and informing its community about appropriate versus inappropriate use of copyrighted material, including that described in § 668.43(a)(10);

(C) Procedures for handling unauthorized distribution of copyrighted material, including disciplinary procedures; and

(D) Procedures for periodically reviewing the effectiveness of the plans to combat the unauthorized distribution of copyrighted materials by users of the institution's network using relevant assessment criteria. No particular technology measures are favored or required for inclusion in an institution's plans, and each institution retains the authority to determine what its particular plans for compliance with paragraph (b)(30) of this section will be, including those that prohibit content monitoring; and

(ii) Will, in consultation with the chief technology officer or other designated officer of the institution--

(A) Periodically review the legal alternatives for downloading or otherwise acquiring copyrighted material;

(B) Make available the results of the review in paragraph (b)(30)(ii)(A) of this section to its students through a Web site or other means; and

(C) To the extent practicable, offer legal alternatives for downloading or otherwise acquiring copyrighted material, as determined by the institution; and

(31) The institution will submit a teach-out plan to its accrediting agency in compliance with 34 CFR 602.24(c), and the standards of the institution's accrediting agency upon the occurrence of any of the following events:

(i) The Secretary initiates the limitation, suspension, or termination of the participation of an institution in any Title IV, HEA program under 34 CFR 600.41 or subpart G of this part or initiates an emergency action under § 668.83.

(ii) The institution's accrediting agency acts to withdraw, terminate, or suspend the accreditation or preaccreditation of the institution.

(iii) The institution's State licensing or authorizing agency revokes the institution's license or legal authorization to provide an educational program.

(iv) The institution intends to close a location that provides 100 percent of at least one program.

(v) The institution otherwise intends to cease operations.

(c) In order to participate in any Title IV, HEA program (other than the LEAP and NEISP programs), the institution must certify that it--

(1) Has in operation a drug abuse prevention program that the institution has determined to be accessible to any officer, employee, or student at the institution; and

(2)(i) Has established a campus security policy in accordance with section 485(f) of the HEA; and

- (ii) Has complied with the disclosure requirements of § 668.47 as required by section 485(f) of the HEA.
- (d)(1) The institution, if located in a State to which section 4(b) of the National Voter Registration Act (42 U.S.C. 1973gg-2(b)) does not apply, will make a good faith effort to distribute a mail voter registration form, requested and received from the State, to each student enrolled in a degree or certificate program and physically in attendance at the institution, and to make those forms widely available to students at the institution.
- (2) The institution must request the forms from the State 120 days prior to the deadline for registering to vote within the State. If an institution has not received a sufficient quantity of forms to fulfill this section from the State within 60 days prior to the deadline for registering to vote in the State, the institution is not liable for not meeting the requirements of this section during that election year.
- (3) This paragraph applies to elections as defined in Section 301(1) of the Federal Election Campaign Act of 1971 (2 U.S.C. 431(1)), and includes the election for Governor or other chief executive within such State.
- (e)(1) A program participation agreement becomes effective on the date that the Secretary signs the agreement.
- (2) A new program participation agreement supersedes any prior program participation agreement between the Secretary and the institution.
- (f)(1) Except as provided in paragraphs (g) and (h) of this section, the Secretary terminates a program participation agreement through the proceedings in subpart G of this part.
- (2) An institution may terminate a program participation agreement.
- (3) If the Secretary or the institution terminates a program participation agreement under paragraph (f) of this section, the Secretary establishes the termination date.
- (g) An institution's program participation agreement automatically expires on the date that--
- (1) The institution changes ownership that results in a change in control as determined by the Secretary under 34 CFR part 600; or
- (2) The institution's participation ends under the provisions of § 668.26(a)(1), (2), (4), or (7).
- (h) An institution's program participation agreement no longer applies to or covers a location of the institution as of the date on which that location ceases to be a part of the participating institution.

WILLIAM D. FORD FEDERAL DIRECT LOAN PROGRAM

If an institution participates in the William D. Ford Federal Direct Loan (Direct Loan) Program, the institution and its representatives shall comply with the statute, guidelines, and regulations governing the Title IV, Part D, William D. Ford Federal Direct Loan Program as required by 20 U.S.C. §§ 1087a *et seq.* (Part C) and 34 C.F.R. Part 685.

The institution will:

1. Provide for the establishment and maintenance of a Direct Loan Program at the Institution that will:

Identify eligible students who seek student financial assistance in accordance with Section 484 of the Higher Education Act of 1965, as amended (the HEA).

Estimate the need of students as required under Title IV, Part F of the HEA.

Provide a certification statement of eligibility for students to receive loans that will not exceed the annual or aggregate limits, except the Institution may exercise its authority, under exceptional circumstances identified by the Secretary, to refuse to certify a statement that permits a student to receive a loan, or certify a loan amount that is less than the student's determination of need, if the

Establish a schedule for disbursement of loan proceeds to meet the requirements of Section 428G of the HEA.

Provide timely and accurate information to the Secretary concerning 1) the status of borrowers while students are in attendance, any new information pertaining to the status of student borrowers of which the Institution becomes aware after the student leaves the Institution, and 2) the utilization of Federal funds under Title IV, Part D of the HEA at such times and in such manner as prescribed by the Secretary.

2. Comply with requirements established by the Secretary relating to student loan information with respect to the Direct Loan Program.
3. Provide that students at the Institution and their parents (with respect to such students) will be eligible to participate in the programs under Title IV, Part B of the HEA, Federal Family Education Loan programs, at the discretion of the Secretary for the period during which such Institution participates in the Direct Loan Program, except that a student or parent may not receive loans under both Title IV, Part B and Part D of the HEA for the same period of enrollment.
4. Provide for the implementation of a quality assurance system, as established by the Secretary and developed in consultation with Institutions of higher education, to ensure that the Institution is complying with program requirements and meeting program objectives.
5. Provide that the Institution will not charge any fees of any kind, regardless of how they are described, to student or parent borrowers for loan application, or origination activities (if applicable), or the provision and processing of any information necessary for a student or parent to receive a loan under Title IV, Part D of the HEA.
6. Provide that the Institution will originate loans to eligible students and parents in accordance with the requirements of Title IV, Part D of the HEA and use funds advanced to it solely for that purpose (Option 2 only).
7. Provide that the note or evidence of obligation of the loan shall be the property of the Secretary (Options 2 and 1 only).
8. Comply with other provisions as the Secretary determines are necessary to protect the interest of the United States and to promote the purposes of Title IV, Part D of the HEA.
9. Accept responsibility and financial liability stemming from its failure to perform its functions under this Program Participation Agreement.

CERTIFICATIONS REQUIRED FROM INSTITUTIONS

The Institution should refer to the regulations cited below. Signature on this Agreement provides for compliance with the certification requirements under 34 C.F.R. Part 82, "New Restrictions on Lobbying," 34 C.F.R. Part 84, "Governmentwide Requirements for Drug-Free Workplace (Financial Assistance)," 34 C.F.R. Part 85, "Governmentwide Debarment and Suspension (Nonprocurement)," and 34 C.F.R. Part 86, "Drug and Alcohol Abuse Prevention." Breach of any of these certifications constitutes a breach of this Agreement.

**PART 1 CERTIFICATION REGARDING LOBBYING; DRUG-FREE WORKPLACE;
DEBARMENT, SUSPENSION AND OTHER RESPONSIBILITY MATTERS;
AND DRUG AND ALCOHOL ABUSE PREVENTION**

1. Lobbying

As required by Section 1352, Title 31 of the U.S. Code, and implemented at 34 C.F.R. Part 82, for persons entering into a Federal contract, grant or cooperative agreement over \$100,000, as defined at 34 C.F.R. Part 82, Sections 82.105, and 82.110, the undersigned certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan or cooperative agreement, the undersigned shall complete and submit Standard Form - LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- (3) The Institution shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants and contracts under grants, loans and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

2a. Drug-Free Workplace (Grantees Other Than Individuals)

As required by the Drug-Free Workplace Act of 1988, and implemented at 34 C.F.R. Part 84, Subpart B, for grantees, as defined at 34 C.F.R. Part 84, Sections 84.200 through 84.230 -

The Institution certifies that it will or will continue to provide a drug-free workplace by:

- (a) Publishing a drug-free workplace statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an on-going drug-free awareness program to inform employees about-
 - (1) The dangers of drug abuse in the workplace;
 - (2) The Institution's policy of maintaining a drug-free workplace;
 - (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- (c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will -
 - (1) Abide by the terms of the statement, and
 - (2) Notify the employer in writing if he or she is convicted for a violation of a criminal drug statute occurring in the workplace no more than five calendar days after such conviction;
- (e) Notifying the agency, in writing, within 10 calendar days after receiving notice under this

Employers of convicted employees must provide notice, including position title, to: Director, Grants and Contracts Service, U.S. Department of Education, 400 Maryland Avenue, S.W., Washington, DC 20202. Notice shall include the identification number(s) of each affected grant;

- (f) Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted -
 - (1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1972, as amended; or
 - (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e), and (f).

2b. Drug-Free Workplace (Grantees Who Are Individuals)

As required by the Drug-Free Workplace Act of 1988, and implemented at 34 C.F.R. Part 84, Subpart C, for recipients who are individuals, as defined at 34 C.F.R. Part 84, Section 84.300 -

1. As a condition of the grant, the Institution certifies that it will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity related to the award; and
2. If any officer or owner of the Institution is convicted of a criminal drug offense resulting from a violation occurring during the conduct of any award activity, the Institution will report the conviction, in writing, within 10 calendar days of the conviction, to: Director, Grants and Contracts Service, U.S. Department of Education, 400 Maryland Avenue, S.W., Washington, DC 20202. Notice shall include the identification number(s) of each affected grant.

3. Debarment, Suspension, and Other Responsibility Matters

As required by Executive Order 12549, Debarment and Suspension, and implemented at 34 C.F.R. Part 85, for prospective participants in primary covered transactions as defined at 34 C.F.R. Part 85, Sections 85.105 and 85.110, the Institution certifies that it and its principals:

- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from covered transactions by any Federal department or agency;
- (b) Have not within a three-year period preceding this application been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public or private agreement or transaction; violation of Federal or State antitrust statutes; commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, tax evasion, receiving stolen property, making false claims, or obstruction of justice; or commission of any other offense indicating a lack of business integrity or business honesty that seriously and directly affects their present responsibility.
- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) with commission of any of the offenses enumerated in paragraph (b) of this certification; and
- (d) Have not within a three-year period preceding this application had one or more public transactions (Federal, State, or local) terminated for cause or default.

4. Drug and Alcohol Abuse Prevention

As required by the Drug-Free Schools and Communities Act Amendments of 1989, which added section 1213 to the Higher Education Act, and implemented at 34 C.F.R. Part 86, the undersigned Institution certifies that it has adopted and implemented a drug prevention program for its students and employees that, at a minimum, includes--

1. The annual distribution in writing to each employee, and to each student who is taking one or more classes for any kind of academic credit except for continuing education units, regardless of the length of the student's program of study, of:
 - Standards of conduct that clearly prohibit, at a minimum, the unlawful possession, use, or distribution of illicit drugs and alcohol by students and employees on its property or as part of any of its activities.
 - A description of the applicable legal sanctions under local, State or Federal law for the unlawful possession or distribution of illicit drugs and alcohol.
 - A description of the health risks associated with the use of illicit drugs and the abuse of alcohol.
 - A description of any drug or alcohol counseling, treatment, or rehabilitation or re-entry programs that are available to employees or students.
 - A clear statement that the Institution will impose disciplinary sanctions on students and employees (consistent with local, State and Federal law), and a description of those sanctions, up to and including expulsion or termination of employment and referral for prosecution, for violation of the standards of conduct. A disciplinary sanction may include the completion of an appropriate rehabilitation program.

2. A biennial review by the Institution of its program to:
 - Determine its effectiveness and implement changes to the program if they are needed.
 - Ensure that its disciplinary sanctions are consistently enforced.

PART 2 CERTIFICATION REGARDING DEBARMENT, SUSPENSION, INELIGIBILITY, AND VOLUNTARY EXCLUSION -- LOWER TIER COVERED TRANSACTIONS

The Institution is to obtain the signatures of Lower Tier Contractors on reproduced copies of the certification below, and retain the signed certification(s) in the Institution's files.

CERTIFICATION BY LOWER TIER CONTRACTOR (Before Completing Certification, Read Instructions for This Part 3, below)

- | |
|---|
| <ol style="list-style-type: none"> (1) The prospective lower tier participant certifies by submission of this proposal, that neither it nor its principals are presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal Department or Agency. (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal. |
|---|

 Name of Lower Tier Organization

 PR/Award Number or Project
Name

 Name of Authorized Representative

 Title of Authorized
Representative

 Signature of Authorized Representative

 Date

1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
4. The terms "covered transaction," "debarred," "suspended," "ineligible," "lower tier covered transaction," "participant," "person," "primary covered transaction," "principal," "proposal," "voluntarily excluded," as used in this clause, have the meanings set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to whom this proposal is submitted for assistance in obtaining a copy of those regulations.
5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
6. The prospective lower tier participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility, and Voluntary Exclusion--Lower Tier Covered Transactions," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that is not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the Nonprocurement List.
8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

NOTE: A completed copy of the "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions" form must be retained by the Institution. The original blank certification must be returned with the PPA.

IN WITNESS WHEREOF

the parties hereto have caused this Agreement to be executed by their duly authorized representatives.

Signature of Institution's
Chief Executive Officer: _____ Date: _____

Print Name and Title: _____

For the Secretary: _____ Date: _____
U.S. Department of Education